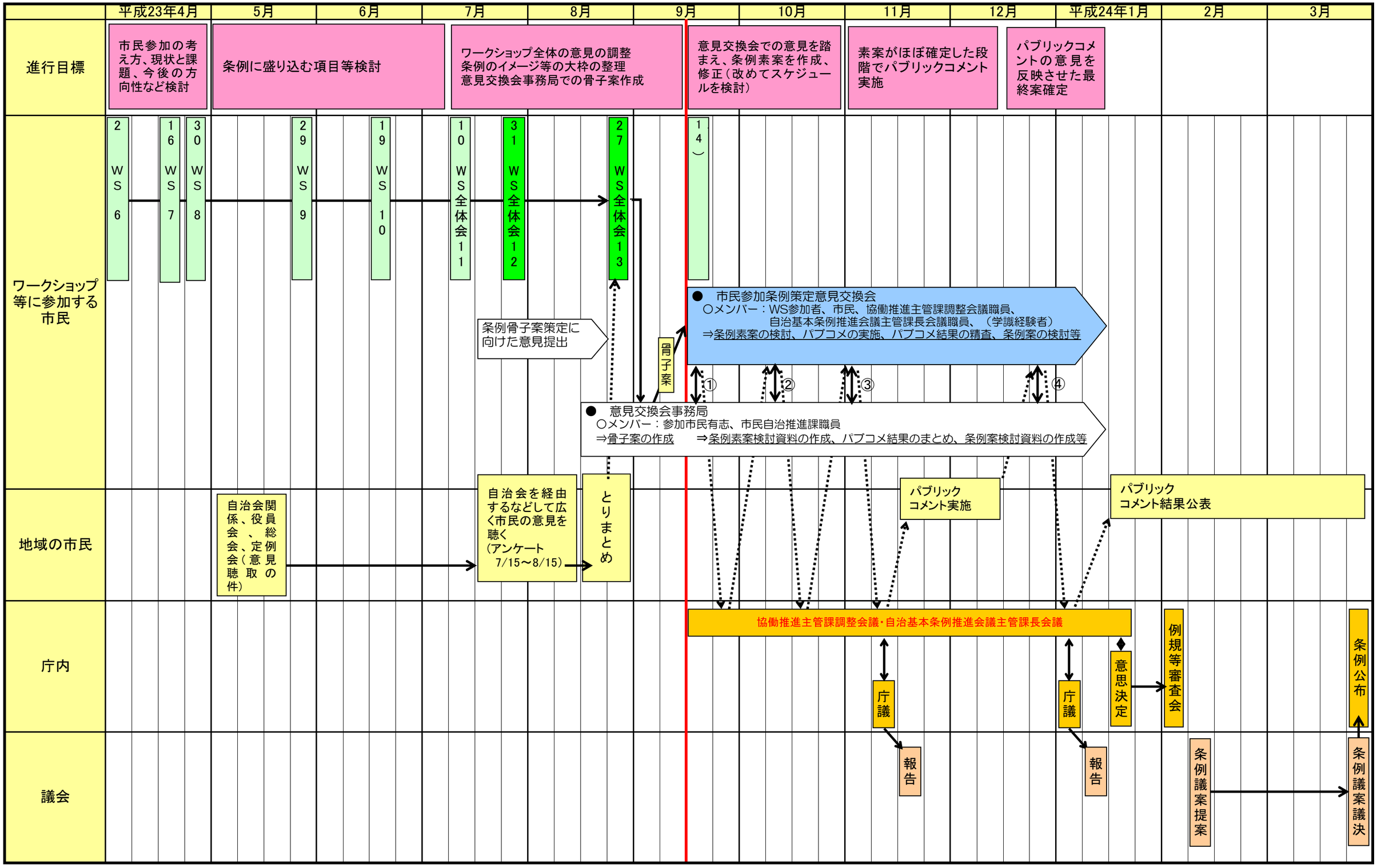市民参加条例　スケジュール